Foreword

I am pleased that CIPFA has produced an updated copy of its 'essential reading' about housing finance. Housing is important to all of us, and so ensuring that there is an adequate supply of fit-for-purpose accommodation has for many years been a fundamental plank of social policy. Local authorities have a key role in responding in this area and understanding how the relevant finances work is vital if they are fully going to play their part.

Housing, and social housing in particular, has undergone many changes since the last edition of this long running series of publications. The first volume was published in 1984 under the title *Housing Finance*. CIPFA's Housing Panel has played various roles in the production of its many editions. For this edition, it outsourced the writing and then undertook a checking role to try to ensure that it accurately reflects the current position on housing finance matters. As the panel's chair, I greatly appreciate the time members give and the knowledge and expertise they bring to make this an authoritative publication.

This publication will not only be useful for local authority officers who are involved in housing and have a need to understand the main financial principles that apply to the housing services provided by local authorities, but will also be of use to those members who hold portfolios that encompass housing in their briefs, as well as those members who are charged with scrutinising the policy and practice.

Arrangements are no longer uniform across the UK and this edition provides a greater level of detail of where policies and practices in Wales differ.

I hope that you find this publication useful, informative and an authoritative source of information on housing finance. All involved in housing have a duty to manage public resources expertly and be fully accountable. Hopefully this book will aid this approach.

I know that CIPFA would welcome any comments on the scope and coverage of this guide for future editions. These should be addressed to the Chair of the Housing Panel at CIPFA, 77 Mansell Street, London E1 8AN.

Ken Lee

Chair, CIPFA Housing Panel

Contents

CHAI	PTER 1: LOCAL AUTHORITY HOUSING	1
	THE CURRENT SHAPE OF LOCAL AUTHORITY HOUSING IN ENGLAND	1
	NATIONAL LOCAL AUTHORITY HOUSING POLICY	
	REGULATION	2
	ACCOUNTING	2
	HOUSING POWERS AND DUTIES	2
	STOCK-OWNING AUTHORITIES	3
	THE CURRENT SHAPE OF LOCAL AUTHORITY HOUSING IN WALES	5
CHAI	PTER 2: NATIONAL CONTEXT	7
	OVERVIEW	
	HOUSING SUPPLY	
	GRENFELL TOWER FIRE AND ITS CONSEQUENCES	
	WELFARE REFORM AND ITS CONSEQUENCES	
	THE HOUSING GREEN PAPER, CONSULTATIONS AND RECENT ANNOUNCEMENTS	15
CHAI	PTER 3: THE WELSH PERSPECTIVE	
	OVERVIEW	
	TACKLING HOUSING NEED	
	HOMELESSNESS	
	WELSH HOUSING QUALITY STANDARD	
	PRIVATE RENTED SECTOR	
	FUNDING	22
CHAI	PTER 4: LOCAL AUTHORITY HOUSING STRATEGIC ROLE	25
	THE STRATEGIC HOUSING ROLE	25
	LOCAL HOUSING STRATEGIES	26
	ASSESSING HOUSING NEEDS AND CONDITIONS	26
	ADDRESSING HOUSING SUPPLY	27
	THE COMMUNITY INFRASTRUCTURE LEVY	28
	WALES	29
CHAI	PTER 5: EMPTY HOMES	31
	OVERVIEW	31
	NEW HOMES BONUS	33
	TAXATION	33
	EMPTY DWELLING MANAGEMENT ORDER	33
CHAI	PTER 6: PRIVATE SECTOR RENEWAL	35
	OVERVIEW	
	HOME IMPROVEMENT AGENCIES	
	HOUSING HEALTH AND SAFETY RATING SYSTEM	
	GRANTS AND LOANS TO IMPROVE THE PRIVATE SECTOR	38
	PRIVATE SECTOR RENEWAL IN WALES	38

СНАРТ	FER 7: PRIVATE RENTED SECTOR AND HOUSES IN MULTIPLE OCCUPATION	41
	OVERVIEW	41
	PRIVATE RENTED SECTOR	41
	HOUSING HEALTH AND SAFETY RATING SYSTEM	43
	HOUSES IN MULTIPLE OCCUPATION	43
	HOUSING AND PLANNING ACT 2016	45
	THE PRIVATE RENTED SECTOR IN WALES	45
СНАРТ	FER 8: HOUSING ADVICE	49
	HOUSING ADVICE IN WALES	
СНАРТ	FER 9: HOMELESSNESS	51
	OVERVIEW	51
	HOMELESSNESS STRATEGY	52
	USE OF TEMPORARY ACCOMMODATION	52
	OUT OF AREA ACCOMMODATION	
	RENT DEPOSIT SCHEMES	53
	HOMELESSNESS DUTIES IN WALES	53
	HOMELESSNESS LEGISLATION	
	HOMELESSNESS STRATEGIES	
	FUNDING AVAILABLE FOR HOMELESSNESS RESPONSIBILITIES	
	TACKLING ROUGH SLEEPING	
	MIGRANTS, ASYLUM SEEKERS AND REFUGEES	
	CONTRACTING OUT THE SERVICE	
СНУБІ	FER 10: HOUSING ALLOCATIONS	63
CITAL	ALLOCATIONS POLICY	
	SUCCESSION RIGHTS	
	TENANCY STRATEGY	
	NOMINATION RIGHTS	
	CHOICE-BASED LETTINGS	
	MUTUAL EXCHANGES, TRANSFERS AND RIGHT TO MOVE	
	THE WELSH APPROACH TO THE ALLOCATION OF HOUSING	
СНУБІ	FER 11: GYPSIES AND TRAVELLERS	
	FER 12: THE HOUSING REVENUE ACCOUNT	
CHAPI	INTRODUCTION TO THE HRA	
	THE MAJOR REPAIRS RESERVE	
	THE WELSH HRA	
	OVERVIEW OF THE HRA	
	SERVICE EXPENDITURE RECOMMENDED CODE OF PRACTICE	
	THE MAJOR REPAIRS RESERVE	
	THE HOUSING REPAIRS ACCOUNT	
	CLOSING THE HRA	
CUADI	FER 13: RENTS, SERVICE CHARGES AND OTHER INCOME	
CHAPI	RENTS POLICY	
	RENT RESTRUCTURING	
	AFFORDABLE RENT	
	SERVICE CHARGES	
	JEINTEE CHAINED	O I

WALES	81
INTRODUCTION	83
NEW TENANTS	83
RENT REBATE SUBSIDY LIMITATION	83
AFFORDABLE RENT	82
FAIR RENTS	85
SERVICE CHARGES	85
WHAT WAS RENT RESTRUCTURING – FOR REFERENCE	87
THE CALCULATION OF FORMULA RENTS	87
CHAPTER 14: REPAIRS AND MAINTENANCE	89
OVERVIEW	89
DECENT HOMES STANDARD	90
WELSH HOUSING QUALITY STANDARD	91
ASSET MANAGEMENT	91
PROCUREMENT	92
RIGHT TO REPAIR	92
DISREPAIR	93
ASSET MANAGEMENT PLANS	92
CHAPTER 15: HOUSING CAPITAL INVESTMENT RESOURCES	97
THE HOUSING REVENUE ACCOUNT RESOURCES	97
HOMES ENGLAND AND THE LONDON AUTHORITY INVESTMENT RESOURCES	97
USE OF CAPITAL RECEIPTS	98
WALES	98
INTRODUCTION	100
HOUSING AUTHORITIES' INVESTMENT RESOURCES	100
MAJOR REPAIRS RESERVE AND ADDITIONAL CONTRIBUTIONS	100
CAPITAL RECEIPTS	101
BORROWING AND THE PRUDENTIAL CODE	104
OTHER GRANTS AND CONTRIBUTIONS	106
LEASEHOLDER CONTRIBUTIONS	
CONSTRAINTS ON INVESTMENT	106
CHAPTER 16: FINANCIAL MANAGEMENT	107
BUDGETING	107
THE HRA BUSINESS PLAN	107
RENT SETTING	108
CAPITAL PROGRAMMING	108
FINANCIAL MONITORING	
FINANCIAL REPORTING	
EXTERNAL AUDIT	
CODE OF PRACTICE ON LOCAL AUTHORITY ACCOUNTING IN THE UNITED KINGD	
SERVICE REPORTING CODE OF PRACTICE FOR LOCAL AUTHORITIES	
INTERNATIONAL FINANCIAL REPORTING STANDARDS	
INTERNAL AUDIT	
FINANCIAL RISK MANAGEMENT	
TREASURY MANAGEMENT AND THE DEBT CAP	
FINANCIAL PLANNING	112

	THE HRA 30-YEAR BUSINESS PLAN	113
	RISK MANAGEMENT	117
	TREASURY MANAGEMENT	118
	FINANCIAL REPORTING	120
СНАРТЕ	R 17: LEASEHOLDERS	121
	OVERVIEW	121
	FINANCIAL MANAGEMENT OF LEASEHOLD PROPERTIES	122
	MAJOR IMPROVEMENT WORKS	122
	RIGHT OF APPEAL AGAINST SERVICE CHARGES	123
	LEASEHOLDER CHARGES	124
	SERVICE CHARGE LOANS	
	ACCOUNTING REQUIREMENTS	126
СНАРТЕ	R 18: HOUSING RELATED SUPPORT (FORMERLY SUPPORTING PEOPLE)	
	SUPPORTING PEOPLE	129
	HOUSING RELATED SUPPORT	129
СНАРТЕ	R 19: SUPPORTED HOUSING	131
	INTRODUCTION	131
	FUNDING	131
СНАРТЕ	R 20: DISABLED FACILITIES GRANTS	133
	FUNDING FOR DISABLED FACILITIES GRANTS	134
	THE TEST OF RESOURCES	135
CHAPTER 21: REGULATION		137
	OVERVIEW	137
	BACKGROUND	137
	THE REGULATORY STANDARDS	138
	THE SOCIAL HOUSING REGULATOR	140
	VOLUNTARY CODE FOR A SELF-FINANCED HOUSING REVENUE ACCOUNT	141
	SOCIAL HOUSING REGULATION IN WALES	141
СНАРТЕ	R 22: TENANT EMPOWERMENT	143
	OVERVIEW	143
	THE SOCIAL HOUSING REGULATOR	143
	TENANT SCRUTINY	144
	TENANT PARTICIPATION COMPACTS	145
	RIGHT TO MANAGE REGULATIONS AND TENANT MANAGEMENT ORGANISATIONS	
	TENANT PARTICIPATION IN WALES	147
СНАРТЕ	R 23: ANTI-SOCIAL BEHAVIOUR	149
СНАРТЕ	R 24: RIGHT TO BUY	151
	BACKGROUND	151
	RIGHT TO BUY RULES	151
	FINANCIAL ISSUES	152
	OTHER IMPLICATIONS OF RIGHT TO BUY	153
	PROPERTIES NOT ELIGIBLE FOR RIGHT TO BUY	
	SOCIAL HOMEBUY	154

CHAPTER 25: WELFARE REFORM AND HOUSING BENEFIT	157
OVERVIEW	157
WELFARE REFORM	158
HOUSING BENEFIT	165
HOW COUNCILS FUND THE BENEFITS SERVICE	165
FRAUD	166
LOCAL HOUSING ALLOWANCE	166
OVERVIEW	
BUDGETING FOR HOUSING BENEFIT	
SERVICE CHARGES	
FINANCIAL MONITORING AND CONTROL	
INTERNAL AUDIT AND COUNTERING FRAUD	174
CHAPTER 26: BUILDING NEW HOMES	175
OVERVIEW	175
FUNDING OF LOCAL AUTHORITY NEW HOMES	176
FINANCIAL CONSIDERATIONS	178
WELSH ISSUES	178
CHAPTER 27: LOCAL HOUSING COMPANIES	181
WHY LOCAL HOUSING COMPANIES	181
CONSIDERATIONS ON SETTING UP A HOUSING COMPANY	182
CHAPTER 28: ARM'S-LENGTH MANAGEMENT ORGANISATIONS	185
OVERVIEW	
REVENUE AND CAPITAL FUNDING	
CHAPTER 29: PRIVATE FINANCE INITIATIVE	187
BACKGROUND	187
FINANCIAL STRUCTURE OF PFI	187
PRACTICAL ISSUES WITH EXISTING PFI CONTRACTS	188
CHAPTER 30: STOCK TRANSFER	189
OVERVIEW	189
THE CURRENT STOCK TRANSFER LANDSCAPE	190
THE REGULATION OF SOCIAL HOUSING (INFLUENCE OF LOCAL AUHORITIES) REGULATION 2017	191
RIGHT TO TRANSFER	191
INTRODUCTION	193
CHAPTER 31: COMMUNAL AREAS	201
APPENDIX 1: THE HRA SELF-FINANCING SETTLEMENT	203
BACKGROUND	203
THE SETTLEMENT	204
CHANGES SINCE THE SETTLEMENT	207
SELF FINANCING IN WALES	208
BIBLIOGRAPHY	211
ABBREVIATIONS AND ACRONYMS	217
GLOSSARY	